

The logo watermark is a large, semi-transparent grey square. Inside the square, the letters "SRPS" are written in a large, serif font at the top. Below the letters is a stylized graphic consisting of a horizontal line with several circular shapes of varying sizes attached to it, resembling a decorative flourish or a simplified architectural element.

SRPS
Actuarial Section



October 13, 2023

Board of Trustees
Maryland State Retirement and Pension System
120 East Baltimore Street, 16th Floor
Baltimore, MD 21202

Dear Members of the Board:

The results of the **June 30, 2023 annual actuarial valuation** of the Maryland State Retirement and Pension System (“MSRPS”) are presented in this Section.

The purposes of the annual actuarial valuation are as follows:

- Measure the financial position of MSRPS with regard to funding,
- Provide the Board with State and Participating Governmental Unit (“PGU”) contribution rates for certification,
- Determine actuarial and statutory contribution rates with reinvested savings,
- Discuss some of the risks associated with achieving the funding objectives of MSRPS, and
- Analyze the aggregate experience of the State Systems over the past year.

Information required by Statements No. 67 and No. 68 of the Governmental Accounting Standards Board (“GASB”) for fiscal year 2023 is provided in a separate report.

The following schedules in the Actuarial Section, Financial Section, Statistical Section, and Plan Summary Section of the Comprehensive Annual Financial Report were prepared by Gabriel, Roeder, Smith & Company based upon certain information presented in the previously mentioned funding and financial reporting valuation reports:

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The individual member data required for the valuations was furnished by the Maryland State Retirement Agency (“MSRA”), together with pertinent data on financial operations (unaudited). The cooperation and collaboration of MSRA staff in furnishing these materials is acknowledged with appreciation. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the MSRA.

Actuarial valuations are based upon assumptions regarding future activity in specific risk areas including the rates of investment return and payroll growth, eligibility for the various classes of benefits, and longevity among retired lives. The Board adopts these assumptions after considering the advice of the actuary and other professionals. The assumptions and methods used for funding and financial reporting purposes are in conformity with the Actuarial Standards of Practice issued by the Actuarial Standards Board. They are also in conformity with the Board’s funding policy.

Each actuarial valuation considers all prior differences between actual and assumed experience in each risk area and adjusts the contribution rates as needed. GRS performed an experience study of MSRPS for the period 2014-2018 after completion of the June 30, 2018 valuation. Assumptions from the experience study including investment return, inflation, COLA increases, mortality rates, retirement rates, withdrawal rates, disability rates, and rates of salary increase were adopted by the Board for first use in the June 30, 2019 valuation. New economic assumptions (investment return, inflation, wage inflation, and COLA increases) were adopted by the Board for the June 30, 2021 valuation. It is our opinion that the actuarial assumptions used for this valuation are reasonable individually and in the aggregate.

Based upon the results of a projection performed in accordance with GASB Statement No. 67 parameters, the Single Discount rate for purpose of discounting pension liabilities for pension financial reporting purpose is 6.80%.

The computed contribution rates may be considered as a minimum contribution rate that complies with the funding policy stated in the Statutes and anticipate reinvested savings. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The benefit provisions valued in the actuarial valuation as of June 30, 2023 are the same as the provisions from the last actuarial valuation as of June 30, 2022, with the exception of State Police and LEOPS. Portions of the savings from the 2011 pension reforms passed by the General Assembly are to be reinvested as additional contributions into the Systems. Legislation enacted in 2015 reduced the amount of reinvested savings to \$75 million per year beginning in fiscal year 2016 until the combined funded ratio of the Systems reaches 85% at which point the additional contributions cease.



This valuation assumes the continuing ability of the participating employers to make the contributions necessary to fund this system. A determination regarding whether or not each participating employer is actually able to do so is outside our scope of expertise. Consequently, we did not perform such an analysis.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. The actuary did not perform an analysis of the potential range of such future measurements in this actuarial valuation report.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. We certify that, to the best of our knowledge, this report is complete and accurate and has been prepared in accordance with Maryland's Annotated Code and generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice as promulgated by the Actuarial Standards Board. In particular, the assumptions and methods used for funding purposes meet the parameters set by the applicable Actuarial Standards of Practice.

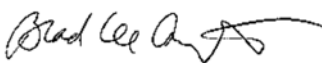
This report should not be relied on for any purpose other than the purposes previously described. Determinations of the financial results associated with benefits described in this report in a manner other than the intended purpose may produce significantly different results.

The signing actuaries are independent of the plan sponsor.

This is one of multiple documents comprising the actuarial report. Other documents comprising the actuarial report include the PowerPoint presentation presented to the Board in October 2023 and separately to the Joint Committee on Pensions in November 2023. Not all of these documents have been issued as of this date.

Brad L. Armstrong, and Jeffrey T. Tebeau are Members of the American Academy of Actuaries (MAAA), and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,
Gabriel, Roeder, Smith & Company



Brad L. Armstrong, ASA, MAAA
Consulting Actuary



Jeffrey T. Tebeau, ASA, EA, MAAA
Consulting Actuary

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INTRODUCTION

The funding valuation report presents the results of the June 30, 2023 annual actuarial valuation of the Maryland State Retirement and Pension System (MSRPS). The purposes of the annual funding valuations are as follows:

- Measure the financial position of MSRPS with regard to funding,
- Provide the Board with State and Participating Governmental Unit (“PGU”) contribution rates for certification,
- Determine actuarial and statutory contribution rates with reinvested savings,
- Discuss some of the risks associated with achieving the funding objectives of MSRPS, and
- Analyze the aggregate experience of the State Systems over the past year.

A summary of the primary funding valuation results as of June 30, 2023 is presented on the following page.

The Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68 valuation report presents the results of the June 30, 2023 annual accounting valuation of the Maryland State Retirement and Pension System (MSRPS). The purpose of the annual accounting valuations is as follows:

- Provide actuarial reporting and disclosure information for the MSRPS and State’s financial report.

The accounting valuation results for the year ended June 30, 2023 are presented in a separate report.

SUMMARY OF VALUATION RESULTS
JUNE 30, 2023
(\$ IN MILLIONS)
(STATE AND MUNICIPAL)

	2023						2022		% Change
	TCS	ECS ¹	State Police	Judges	LEOPS ²	CORS ³	Total	Total	
A. Demographic Information									
1. Active Number Counts	112,773	81,181	1,335	326	2,877	155	198,647	194,210	2.3%
2. Active Payroll	\$ 8,469	\$ 5,466	\$ 139	\$ 59	\$ 242	\$ 10	\$ 14,385	\$ 13,202	9.0%
3. Retired Number Counts	84,177	84,783	2,606	468	2,512	63	174,609	172,235	1.4%
4. Annual Benefits for Retired Members ⁴	\$ 2,727	\$ 1,770	\$ 158	\$ 46	\$ 99	\$ 2	\$ 4,802	\$ 4,517	6.3%
5. Deferred / Inactive Number Counts	23,702	22,968	88	8	313	8	47,087	47,503	-0.9%
6. Total Number Counts	220,652	188,932	4,029	802	5,702	226	420,343	413,948	1.5%
B. Assets									
1. Market Value (MV)	\$ 39,421	\$ 21,581	\$ 1,851	\$ 585	\$ 1,413	\$ 41	\$ 64,893	\$ 64,311	0.9%
2. Rate of Return on MV ⁵							3.11 %	(2.90)%	
3. Actuarial Value (AV)	\$ 41,303	\$ 22,607	\$ 1,939	\$ 613	\$ 1,481	\$ 43	\$ 67,985	\$ 65,799	3.3%
4. Rate of Return on AV							5.51 %	6.97 %	
5. Ratio of AV to MV							104.8%	102.3%	
C. Actuarial Results									
1. Normal Cost as a % of Payroll	11.96%	10.64%	34.86%	39.39%	25.00%	14.13%	12.02%	12.09%	
2. Actuarial Accrued Liability (AAL)									
a. Active	\$ 21,957	\$ 10,979	\$ 709	\$ 210	\$ 754	\$ 26	\$ 34,635	\$ 32,372	7.0%
b. Retired	28,933	19,705	2,175	498	1,382	28	52,720	50,091	5.2%
c. Deferred/Inactive	1,559	1,331	20	7	47	1	2,964	2,786	6.4%
d. Total	\$ 52,448	\$ 32,016	\$ 2,904	\$ 715	\$ 2,183	\$ 55	\$ 90,319	\$ 85,248	5.9%
3. Unfunded AAL (UAAL)	\$ 11,145	\$ 9,409	\$ 965	\$ 102	\$ 702	\$ 12	\$ 22,334	\$ 19,449	14.8%
4. Funded Ratio	78.75 %	70.61 %	66.77 %	85.75 %	67.86 %	78.59 %	75.27 %	77.19 %	
D. Contribution Rates⁶									
	STATE PORTION ONLY								
	FY 2025						FY 2024	FY 2023	
	TCS	ECS	State Police	Judges	LEOPS	Total	Total	Total	
1. Pension Contributions									
a. Employer Normal Cost	4.96%	4.30%	26.98%	32.33%	18.29%	5.27%	5.34%	5.41%	
b. Member Contribution Rate	7.00%	6.74%	7.88%	7.06%	6.92%	6.93%	6.93%	6.93%	
c. UAAL Contribution Rate	11.29%	17.24%	58.53%	14.89%	27.71%	13.88%	12.54%	12.14%	
d. Total	23.25%	28.28%	93.39%	54.28%	52.92%	26.08%	24.81%	24.48%	
2. Total Actuarial Employer Rate (1.a + 1.c)	16.25%	21.54%	85.51%	47.22%	46.00%	19.15%	17.88%	17.55%	
3. Total Employer Budgeted Rate									
a. Employer Budgeted Rate	16.25%	21.54%	85.51%	47.22%	46.00%	19.15%	17.88%	17.55%	
b. Reinvested Savings Rate	0.58%	0.52%	0.72%	0.00%	0.76%	0.59%	0.64%	0.66%	
c. Total Employer Budgeted Rate	16.83%	22.06%	86.23%	47.22%	46.76%	19.74%	18.52%	18.21%	

¹ Includes ECS State, ECS Municipal, and CORS State.

² Includes LEOPS State and LEOPS Municipal.

³ Includes CORS Municipal only.

⁴ Retiree benefit amounts include the cost-of-living adjustment granted July 1, 2023 and July 1, 2022, respectively.

⁵ Actuarial estimation method used is expected to produce results that differ modestly from figures reported by the System.

⁶ Contribution rates shown in the "Total" column are for informational purposes only and are not used for funding purposes.

Totals may not add due to rounding.

ACTUARY'S COMMENTS

For the year ended June 30, 2023, the System's assets earned 3.11% based on our estimate and 3.14% as reported by the System (using a slightly different computation method) on a market value basis and 5.51% on a smoothed or actuarial value basis. The smoothed rate of return was less than the 6.80% assumed rate of investment return for fiscal year 2023. Recognized asset gains from fiscal year 2021 offset recognized asset losses from fiscal years 2019, 2020, 2022, and 2023 in the actuarial value of assets as of June 30, 2023. This resulted in a loss under the asset smoothing method.

UAAL and Actuarial Gain/(Loss) (\$ in Millions)

	Municipal	State	Total SRPS
Unfunded Actuarial Accrued Liability (UAAL) as of June 30, 2022	\$ 1,116	\$ 18,333	\$ 19,449
Expected UAAL as of June 30, 2023 before changes	1,100	17,953	19,053
Changes in benefit provisions	(1)	(4)	(5)
Changes in methods and assumptions	-	-	-
Expected UAAL as of June 30, 2023 after changes	1,099	17,949	19,048
Actual UAAL as of June 30, 2023	1,333	21,001	22,334
Net actuarial gain/(loss)	(234)	(3,052)	(3,286)
Actuarial gain/(loss) by source			
Actuarial investment experience	(74)	(769)	(843)
Actuarial accrued liability experience	(160)	(2,283)	(2,443)

Totals may not add due to rounding.

In relative terms, the overall System funded ratio of actuarial value of assets to liabilities decreased from 77.19% in 2022 to 75.27% this year. If market value of assets were the basis for the measurements, the funded ratio would have decreased from 75.44% to 71.85% funded.

The market value of assets exceeds the retiree liabilities by about 23% in total (or 3% if accumulated member contributions of about \$10.9 billion are netted out), a decrease from 28% last year. This is referred to as a short condition test and is demonstrated in the chart at the bottom of this page. It is looking at the current retiree liabilities as the benefits that will be paid the soonest since these benefits are already in pay status. Active liabilities and deferred vested liabilities do not have associated immediate cash flow requirements. Although the market value of assets exceeds the current retiree liabilities in total, this is not true for all of the systems individually. For State Police, the market value of assets is less than the retiree liabilities.

Summary of Contribution Rates by State System (\$ in Millions)							
	TCS	ECS	State Police	Judges	LEOPS	CORS	Total
Market Value of Assets (MVA)	\$ 39,421	\$ 21,581	\$ 1,851	\$ 585	\$ 1,413	\$ 41	\$ 64,893
Retiree Liability	28,933	19,705	2,175	498	1,382	28	52,720
MVA as % of Retiree Liability	136%	110%	85%	117%	102%	149%	123%
Excluding Member Contributions	112%	92%	80%	110%	91%	128%	103%

In 2023, the General Assembly passed legislation extending the maximum time period members of the State Police Retirement System and LEOPS can participate the Deferred Retirement Option Program (DROP). The legislation increased the DROP participation period from five to seven years, or until reaching 32 years of service. This legislation decreased the actuarial accrued liability by \$2.6 million for State Police, \$1.8 million for LEOPS State and \$1.0 million for LEOPS Municipal. The Employer Contribution Rates decreased by 0.67% for State Police, 0.65% for LEOPS State and 0.25% for LEOPS Municipal.

In addition, the General Assembly passed legislation in 2023 that amends how the unfunded liabilities of the System are amortized. The existing unfunded liability as of June 30, 2023 for each State System will continue to be amortized over a single closed 25-year period beginning July 1, 2014 and ending June 30, 2039 (15 years remaining as of the June 30, 2023 valuation, which determines the fiscal year 2025 contribution). Beginning July 1, 2023 (first affecting the 2024 valuation), any new unfunded liabilities or surpluses that accrued during the preceding fiscal year are amortized over closed periods according to the following guidelines:

- over 15 years for experience gains and losses;
- over 25 years for gains or losses stemming from changes to actuarial assumptions or methods;
- over a period ranging from no less than 10 and no more than 15 years for gains or losses stemming from new legislation (except early retirement incentives); and
- over 5 years for any accrued liability stemming from legislation providing incentives for the early retirement of State employees.

In the 2013 legislative session, the Legislature changed the method used to fund the State Systems of the MSRPS. The unfunded liability for each State System is being amortized over a single closed 25-year period ending June 30, 2029. In addition, the corridor method used by the Teachers' Combined System and the State portion of the Employees' Combined System, which was established in 2001, was being phased-out over a 10-year period. In 2015, the Legislature removed the corridor funding method effective with the June 30, 2015 valuation.

The Teachers' Combined System (TCS) remained out of the corridor since the June 30, 2005 valuation and the State portion of the Employees Combined System (ECS) remained out of the corridor since the June 30, 2004 valuation resulting in contribution rates for TCS and ECS that were less than actuarial rates. With the elimination of the corridor effective with the June 30, 2015 valuation report, TCS and ECS began to contribute based on the actuarially determined rate beginning in fiscal year 2017.

Beginning in fiscal year 2012, employers pay a per-member fee to cover the Retirement Agency's operating expenses (i.e., administrative expenses). The State pays the fee for libraries.

In 2011, the General Assembly enacted pension reforms which were effective July 1, 2011, and affected both current actives and new hires. The member contribution rate was increased for members of the Teachers' Pension System and Employees' Pension System from 5% to 7%. The member contribution rate was increased from 4% to 7% for LEOPS. In addition, the benefit attributable to service on or after July 1, 2011 is subject to cost-of-living adjustments (COLAs) that are based on the increase in the Consumer Price Index and capped at 2.5% or 1.0%. The cap is 2.5% if the market value investment return from the preceding calendar year was higher or lower than the investment return assumption used in the previous valuation (6.80%) and in effect as of December 31 of the preceding fiscal year, and 1.0% otherwise. There were also reforms that affected only those members hired on or after July 1, 2011.

In addition to the benefit provision changes in 2011, a portion of the savings from the pension reforms is to be reinvested in certain State Systems (TCS, ECS, State Police, and LEOPS). Reinvested savings of \$191 million was contributed in fiscal year 2013. Legislation enacted in 2014 changed the amount of reinvested savings from \$300 million each year beginning in fiscal year 2014 to \$100 million each year for fiscal years 2014 and 2015, \$150 million for fiscal year 2016, \$200 million for fiscal year 2017, \$250 million for fiscal year 2018, \$300 million each year beginning in fiscal year 2019 and thereafter. The \$300 million would then continue until the later of the combined funded ratio of the Systems reaching 85%, and the corridor funding method being fully phased-out. Legislation enacted in 2015 further reduced the amount of reinvested savings to \$75 million per year beginning in fiscal year 2016 until the combined funded ratio of the Systems reaches 85% at which point the reinvestment ceases. For fiscal year 2024, the legislature reduced the amount of reinvested savings by \$39.7 million. The allocation of reinvested savings by System is in proportion to the savings from the pension reforms as measured in the actuarial valuation as of June 30, 2011.

The actuarially determined rates are equal to the employer normal cost plus the Unfunded Actuarial Accrued Liability contribution rate. The unfunded actuarial contribution rate is equal to the payment resulting from amortizing the remaining unfunded liability (as of June 30, 2023) as a level percentage of pay over a single 25-year closed period beginning July 1, 2014 and ending June 30, 2039 (15 years remaining as of the June 30, 2023 valuation).

The fiscal year 2025 budgeted rates for TCS, ECS, State Police, and LEOPS are equal to the actuarially determined rate. The budgeted rates with reinvested savings are based on a projection of payroll. It is our understanding that the Retirement Agency will monitor contributions to ensure that the System receives the proper amount of reinvested dollar savings during fiscal year 2025. The fiscal year 2025 budgeted rate for Judges is equal to the actuarially determined contribution rate.

Beginning in fiscal year 2013, local employers contributed toward the normal cost for the Teachers Combined System. The required portion of normal cost contribution amounts for local employers for fiscal years 2013 through 2016 was defined by the Maryland statutes. Beginning in fiscal year 2017, local employers contribute the full normal cost contribution on behalf of their employees.

The schedules required under Government Accounting Standards Board (GASB) Statements No. 67 (beginning with fiscal year 2014) and No. 68 (beginning with fiscal year 2015) are provided in a separate report.

OTHER OBSERVATIONS

General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected System Contributions and Funded Status

Given the System's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the System earning 6.80% on the actuarial value of assets), it is expected that:

1. The employer normal cost as a percentage of pay will decrease to the level of the Reformed Benefit Plan's (i.e., plans for members hired after July 1, 2011) normal cost as time passes and the active population is comprised entirely of Reformed Plan members,
2. The unfunded actuarial accrued liabilities will be fully amortized after 15 years (June 30, 2039), and
3. The funded status of the plan will increase gradually towards a 100% funded ratio.

Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the Actuarial Accrued Liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

1. The measurement is inappropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligations; for example, transferring the liability to an unrelated third party in a free market type transaction.
2. The measurement is dependent upon the actuarial cost method which, in combination with the System's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the System would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.

PRIOR YEAR ASSET EXPERIENCE

Assets (State and Municipal)

Plan assets for this System are measured on both a market value and an actuarial or smoothed value basis. The actuarial smoothing method annually recognizes 20% of the difference between (a) the expected investment return if the market value of assets had earned the assumed rate of 6.80% during FY 2023, and (b) the actual investment return. Bear in mind that the expected return for this purpose is based on the assumed return from the prior year's actuarial valuation. In addition, there is a market value collar that constrains the actuarial value to be within 20% of the market value of assets. In periods of high returns, this method defers the amount of asset gains above the assumed return. Conversely, in periods of returns below the assumed rate, recognition of the losses is deferred. This method limits the effect of temporary asset value fluctuations on contribution rates. The System does not immediately feel the full impact of lower (or higher) costs when asset values fluctuate dramatically.

For the year ended June 30, 2023, the System's assets earned 3.11% based on our estimate and 3.14% as reported by the System (using a slightly different computation method) on a market value basis and 5.51% on an actuarial value basis. The System experienced an investment loss of \$2.3 billion on a market value basis and a loss of \$0.8 billion on an actuarial basis. More detail can be found in Section III. Reconciliations of market value and actuarial value of assets are presented below:

Item (In Millions)	Market Value	Actuarial Value
June 30, 2022 Value	\$ 64,311	\$ 65,799
Employer Contributions	2,439	2,439
Member Contributions	964	964
Benefit Payments and Other Disbursements	(4,801)	(4,801)
Expected Investment Earnings (6.80% in FY2023)	4,326	4,428
Expected Value June 30, 2023	\$ 67,239	\$ 68,828
Investment Gain/(Loss)	(2,346)	(843)
June 30, 2023 Value	\$ 64,893	\$ 67,985

Figures may not add exactly due to rounding

The 2021 valuation recognized 40% of the investment gain from FY 2021 in the determination of the actuarial value of assets rather than the 20% normally recognized. The remaining 60% will be recognized equally over the next four valuations (15% was recognized in 2023).

(STATE AND MUNICIPAL)
TRENDS (STATE AND MUNICIPAL)

One of the best ways to measure or evaluate the financial condition of a pension plan is to examine the historical trends that are evolving. Below are three charts which illustrate trend information from 1999 through the end of 2023, on the System’s assets and liabilities, annual cash flows in and out of the fund, and the State contribution rate. Our comments on each follow.

Chart A:
Assets/Liabilities

Chart A: Assets/Liabilities

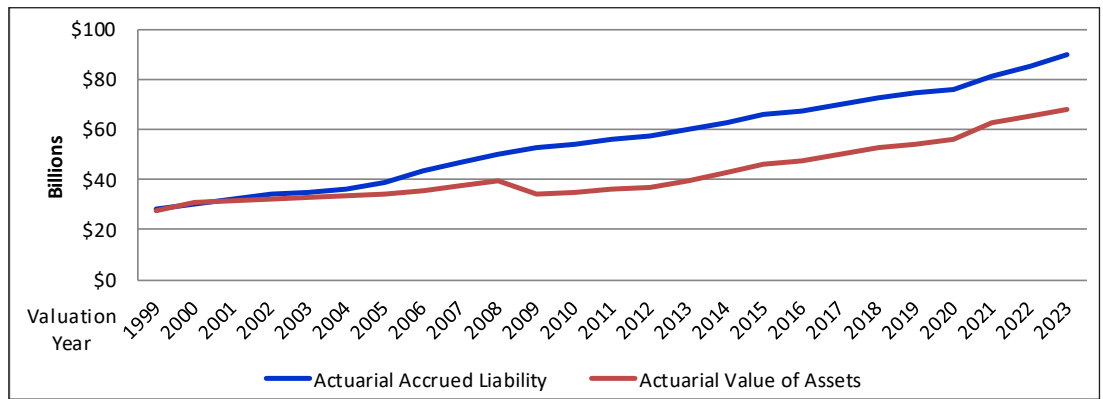


Chart B:
Benefits vs Contributions

Chart B: Benefits vs. Contributions

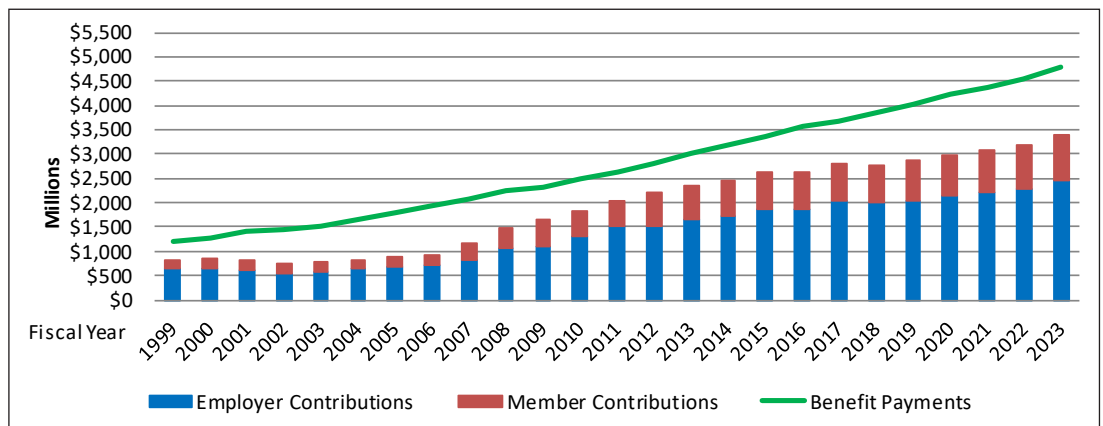
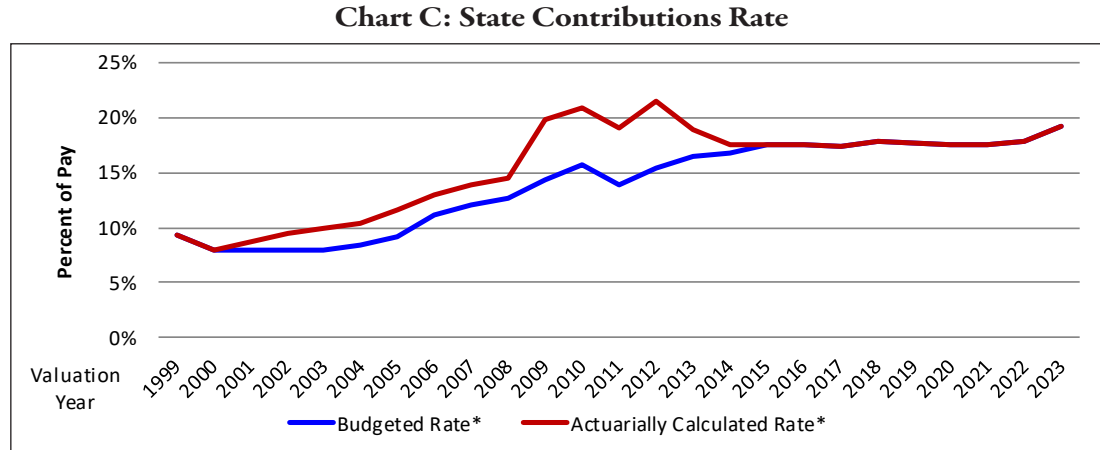


Chart C:
State Contribution
Rate



*Excludes reinvested savings in valuation years 2010. 2010 rates are prior to the 2011 GA Reforms.

Chart A displays a comparison of the actuarial value of assets and the Actuarial Accrued Liability (AAL). The difference between the actuarial value of assets and the AAL is the Unfunded Actuarial Accrued Liability. The Unfunded Actuarial Accrued Liability is about \$22 billion as of June 30, 2023, and increased by about \$2.9 billion since the last valuation as of June 30, 2022. As of June 30, 2023, the actuarial value of assets under the five-year asset smoothing method is 105% of the market value of assets, compared with 102% as of June 30, 2022.

Chart B presents non-investment cash flow trend information that can have investment implications. With the aging and retirements of the baby boom generation, MSRPS has seen increases in payments to retirees. This is expected for mature retirement systems such as MSRPS. Benefit payments, which are the total amount below the green line, exceeds the total contributions, which is the total amount below the top of the red bar. The amount needed to pay the excess of benefit payments over total contributions comes from either investment return or liquidation of current assets. If the difference between the total benefit payments and total contributions increases, a larger portion of investment return will be needed to pay benefits and may require a change in asset allocation. The corridor method increased the extent of negative cash flows. The corridor

funding method was eliminated first effective with the June 30, 2015 valuation. The budgeted rates have been equal to the actuarial rates since fiscal year 2017.

Finally, Chart C looks at the composite actuarially determined and budgeted State contribution rates. The budgeted contribution rates by System determine the fiscal year State appropriation. It shows how the rate has increased since the year 2000, after years of sustained investment gains in the 1990s. Effective with the 2001 valuation, the State appropriations were performed under a corridor funding method for the two largest plans, TCS and ECS. The appropriation remained essentially level for a few years before increasing with the 2004 valuation. Legislation enacted in 2015 removed the corridor funding method for TCS and ECS beginning with the valuation as of June 30, 2015. The budgeted rate is now equal to the actuarial rate for TCS and ECS.

Chart C further illustrates that the corridor method consistently acted to reduce the State’s contributions calculated in valuations between 2001 and 2015.

SUMMARY OF UNFUNDED ACTUARIAL
(STATE AND

Valuation Date June 30,	Actuarial Liabilities For			Total Liabilities	Actuarial Value of Assets
	Active Member Contributions	Retirees, Term Vested and Inactives	Active Members Employer Fin. Portion		
2014	\$ 5,369,806,786	\$ 37,679,277,545	\$ 19,561,109,243	\$ 62,610,193,574	\$ 42,996,956,526
2015	5,908,597,531	40,321,760,550	20,051,422,798	66,281,780,879	46,170,624,066
2016	6,437,712,138	41,640,894,712	19,703,317,255	67,781,924,105	47,803,679,296
2017	7,023,662,251	43,117,075,812	19,845,837,454	69,986,575,517	50,250,464,717
2018	7,557,858,673	45,341,184,229	19,675,645,860	72,574,688,762	52,586,527,740
2019	8,142,516,497	46,654,221,664	19,729,262,120	74,526,000,281	54,361,969,141
2020	8,770,367,300	47,732,961,164	19,967,706,953	76,471,035,417	56,246,893,989
2021	9,460,950,720	50,302,226,715	21,975,379,589	81,738,557,024	62,817,937,925
2022	10,012,448,913	52,876,516,715	22,359,098,000	85,248,063,628	65,798,923,071
2023	10,651,550,595	55,684,454,730	23,983,363,675	90,319,369,000	67,985,366,365

SUMMARY OF RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS
(STATE AND MUNICIPAL)

Fiscal Year Ended	Added to Rolls		Removed from Rolls		Rolls-End of Year		% Increase in Annual Allowances	Average Annual Allowance
	Number	Annual Allowance	Number	Annual Allowances	Number	Annual Allowances		
2014	7,698	\$ 217,542,920	2,736	\$ 58,512,733	142,887	\$ 3,147,652,663	5.32%	\$ 22,029
2015	8,459	239,724,802	3,496	64,129,306	147,850	3,323,248,158	5.58%	22,477
2016	8,243	201,205,015	3,527	75,486,723	152,566	3,448,966,450	3.87%	22,606
2017	7,384	211,608,686	3,584	73,321,980	156,366	3,587,253,156	4.01%	22,941
2018	8,105	268,295,042	4,097	64,344,782	160,374	3,791,203,416	5.69%	23,640
2019	7,484	260,126,211	2,966	69,487,028	164,892	3,981,842,599	5.03%	24,148
2020	7,150	262,737,304	4,398	103,943,419	167,644	4,140,636,484	3.99%	24,699
2021	6,813	234,688,805	5,089	111,489,084	169,368	4,263,836,205	2.98%	25,175
2022	7,700	365,253,216	4,833	112,312,265	172,235	4,516,777,156	5.93%	26,225
2023	7,123	410,007,580	4,749	124,948,682	174,609	4,801,836,054	6.31%	27,501

Notes: Members added to rolls were estimated based on a retirement date/change date after June 30, 2023.

Annual allowances added to rolls include COLA increases for continuing members.

COLA increases were estimated based on the benefits for the continuing members.

LIABILITIES / SOLVENCY TEST
MUNICIPAL)

Ratio of Assets to Actuarial Liabilities			Funded Ratio (Assets/Liab. Coverage)	Unfunded Actuarial Accrued Liability (UAAL)	Covered Payroll	UAAL as % of Covered Payroll
Active Member Contributions	Retirees Term Vested and Inactives	Active Members Employer Fin. Portion				
100.00%	99.86%	0.00%	68.67%	\$ 19,613,237,049	\$ 10,803,632,045	182%
100.00%	99.85%	0.00%	69.66%	20,111,156,814	11,063,961,664	182%
100.00%	99.34%	0.00%	70.53%	19,978,224,809	11,155,923,517	179%
100.00%	100.00%	0.55%	71.80%	19,736,110,801	11,418,973,317	173%
100.00%	99.31%	0.00%	72.46%	19,988,161,021	11,566,219,797	173%
100.00%	99.07%	0.00%	72.94%	20,164,031,140	11,905,463,225	169%
100.00%	99.46%	0.00%	73.55%	20,224,141,428	12,501,422,207	162%
100.00%	100.00%	13.90%	76.85%	18,920,619,099	12,749,246,637	148%
100.00%	100.00%	13.01%	77.19%	19,449,140,557	13,201,815,232	147%
100.00%	100.00%	6.88%	75.27%	22,334,002,635	14,384,588,957	155%

MARYLAND STATE RETIREMENT
ACCOUNTING STATEMENT
AS OF
(STATE AND

	Teachers' Combined System	Employees' Combined System
1. Actuarial Accrued Liability:		
a. Employee Contributions	\$ 6,909,250,838	\$ 3,428,554,846
b. Retirees, Term. Vesteds & Inactives	30,491,649,919	21,036,022,782
c. Active Members	15,047,252,959	7,550,932,954
2. Total Actuarial Accrued Liability (1(a) + 1(b) + 1(c))	\$52,448,153,716	\$32,015,510,582
3. Actuarial Value of Assets	41,303,062,250	22,606,668,114
4. Unfunded Actuarial Accrued Liability: (2-3)	\$11,145,091,466	\$ 9,408,842,468
5. Funded Ratio	78.75%	70.61%
6. Annual Payroll	\$ 8,468,611,549	\$ 5,465,772,792
7. UAAL as % of Payroll	132%	172%

AND PENSION SYSTEM
INFORMATION
JUNE 30, 2023
MUNICIPAL)

State Police	Judges	LEOPS	CORS	Total MSRPS
\$ 116,072,957	\$ 38,616,053	\$ 153,292,126	\$ 5,763,775	\$ 10,651,550,595
2,195,113,867	504,920,530	1,428,377,262	28,370,372	55,684,454,732
592,644,990	171,117,499	600,997,513	20,417,760	23,983,363,675
<u>\$2,903,831,814</u>	<u>\$714,654,082</u>	<u>\$2,182,666,901</u>	<u>\$54,551,907</u>	<u>\$90,319,369,002</u>
<u>1,938,797,497</u>	<u>612,814,007</u>	<u>1,481,154,062</u>	<u>42,870,436</u>	<u>67,985,366,365</u>
\$ 965,034,317	\$101,840,075	\$701,512,839	\$ 11,681,471	\$22,334,002,637
66.77%	85.75%	67.86%	78.59%	75.27%
\$ 139,457,997	\$ 58,695,840	\$241,937,328	\$ 10,113,451	\$14,384,588,957
692%	174%	290%	116%	155%

REPORT OF THE ACTUARY ON THE VALUATION OF THE
TEACHERS' COMBINED SYSTEM OF THE STATE OF MARYLAND
Summary of Principal Plan Results

	Actuarial Valuation Performed		% Change
	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	
A. Demographic Information			
Active Number Count	112,773	110,980	1.6%
Retired Member and Beneficiary Count	84,177	82,884	1.6%
Vested Former Member Count	23,702	23,612	0.4%
Total Number Count	220,652	217,476	1.5%
Active Payroll	\$8,468,611,549	\$7,957,774,653	6.4%
Annual Benefits for Retired Members	\$2,727,122,841	\$2,566,454,913	6.3%
B. Actuarial Results			
Actuarial Accrued Liability	\$52,448,153,716	\$49,668,582,290	5.6%
Actuarial Value of Assets	41,303,062,250	40,034,479,746	3.2%
Unfunded Actuarial Accrued Liability (UAAL)	\$11,145,091,466	\$9,634,102,544	15.7%
Funded Ratio	78.75%	80.60%	
C. Contribution Rates			
Employer Normal Cost Rate	4.96%	5.04%	
UAAL Amortization Rate	11.29%	9.82%	
Total Actuarial Employer Contribution Rate	16.25%	14.86%	

REPORT OF THE ACTUARY ON THE VALUATION OF THE
EMPLOYEES' COMBINED SYSTEM OF THE STATE OF MARYLAND
(STATE AND MUNICIPAL)

Summary of Principal Plan Results

	Actuarial Valuation Performed		% Change
	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	
A. Demographic Information			
Active Number Count	81,181	78,696	3.2%
Retired Member and Beneficiary Count	84,783	83,845	1.1%
Vested Former Member Count	22,968	23,492	-2.2%
Total Number Count	188,932	186,033	1.6%
Active Payroll	\$5,465,772,792	\$4,844,757,859	12.8%
Annual Benefits for Retired Members	\$1,769,707,983	\$1,668,048,689	6.1%
B. Actuarial Results (State and Municipal)			
Actuarial Accrued Liability	\$32,015,510,582	\$30,195,039,804	6.0%
Actuarial Value of Assets	22,606,668,114	21,877,387,493	3.3%
Unfunded Actuarial Accrued Liability (UAAL)	\$9,408,842,468	\$8,317,652,311	13.1%
Funded Ratio	70.61%	72.45%	
C. Contribution Rates (State Portion Only)			
Employer Normal Cost Rate	4.36%	4.41%	
UAAL Amortization Rate	16.77%	16.27%	
Total Actuarial Employer Contribution Rate	21.13%	20.68%	

REPORT OF THE ACTUARY ON THE VALUATION OF THE
STATE POLICE RETIREMENT SYSTEM OF THE STATE OF MARYLAND

Summary of Principal Plan Results

	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	% Change
A. Demographic Information			
Active Number Count	1,335	1,356	-1.5%
Retired Member and Beneficiary Count	2,606	2,597	0.3%
Vested Former Member Count	<u>88</u>	<u>86</u>	2.3%
Total Number Count	4,029	4,039	-0.2%
Active Payroll	\$139,457,997	\$124,367,251	12.1%
Annual Benefits for Retired Members	\$157,847,047	\$145,716,052	8.3%
B. Actuarial Results			
Actuarial Accrued Liability	\$2,903,831,814	\$2,659,197,326	9.2%
Actuarial Value of Assets	<u>1,938,797,497</u>	<u>1,862,898,695</u>	4.1%
Unfunded Actuarial Accrued Liability (UAAL)	\$965,034,317	\$796,298,631	21.2%
Funded Ratio	66.77%	70.05%	
C. Contribution Rates			
Employer Normal Cost Rate	26.98%	27.18%	
UAAL Amortization Rate	<u>58.53%</u>	<u>51.50%</u>	
Total Actuarial Employer Contribution Rate	85.51%	78.68%	

REPORT OF THE ACTUARY ON THE VALUATION OF THE
PENSION PLAN OF JUDGES AND THEIR SURVIVING SPOUSES

Summary of Principal Plan Results

	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	% Change
A. Demographic Information			
Active Number Count	326	317	2.8%
Retired Member and Beneficiary Count	468	463	1.1%
Vested Former Member Count	8	10	-20.0%
Total Number Count	802	790	1.5%
Active Payroll	\$58,695,840	\$53,934,013	8.8%
Annual Benefits for Retired Members	\$45,729,800	\$42,928,915	6.5%
B. Actuarial Results			
Actuarial Accrued Liability	\$665,815,462	\$622,633,243	6.9%
Actuarial Value of Assets	595,968,442	570,319,231	4.5%
Unfunded Actuarial Accrued Liability (UAAL)	\$69,847,020	\$52,314,012	33.5%
Funded Ratio	89.51%	91.60%	
C. Contribution Rates			
Employer Normal Cost Rate	32.37%	32.42%	
UAAL Amortization Rate	10.63%	7.60%	
Total Actuarial Employer Contribution Rate	43.00%	40.02%	

REPORT OF THE ACTUARY ON THE VALUATION OF THE
LAW ENFORCEMENT OFFICERS' PENSION SYSTEM OF THE STATE OF MARYLAND
(STATE AND MUNICIPAL)

Summary of Principal Plan Results

	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	% Change
A. Demographic Information			
Active Number Count	2,877	2,736	5.2%
Retired Member and Beneficiary Count	2,512	2,393	5.0%
Vested Former Member Count	<u>313</u>	<u>295</u>	6.1%
Total Number Count	5,702	5,424	5.1%
Active Payroll	\$241,937,328	\$213,002,711	13.6%
Annual Benefits for Retired Members	\$99,483,793	\$92,085,278	8.0%
B. Actuarial Results (State and Municipal)			
Actuarial Accrued Liability	\$2,182,666,901	\$2,013,402,208	8.4%
Actuarial Value of Assets	<u>1,481,154,062</u>	<u>1,387,387,178</u>	6.8%
Unfunded Actuarial Accrued Liability (UAAL)	\$701,512,839	\$626,015,030	12.1%
Funded Ratio	67.86%	68.91%	
C. Contribution Rates (State Portion Only)			
Employer Normal Cost Rate	18.29%	18.39%	
UAAL Amortization Rate	<u>27.71%</u>	<u>27.50%</u>	
Total Actuarial Employer Contribution Rate	46.00%	45.89%	

REPORT OF THE ACTUARY ON THE VALUATION OF THE
CORRECTIONAL OFFICERS' RETIREMENT SYSTEM OF THE STATE OF MARYLAND
(MUNICIPAL)

Summary of Principal Plan Results

	June 30, 2023 (for FY2025)	June 30, 2022 (for FY2024)	% Change
A. Demographic Information			
Active Number Count	155	125	24.0%
Retired Member and Beneficiary Count	63	53	18.9%
Vested Former Member Count	8	8	0.0%
Total Number Count	226	186	21.5%
Active Payroll	\$10,113,451	\$7,978,745	26.8%
Annual Benefits for Retired Members	\$1,944,590	\$1,543,309	26.0%
B. Actuarial Results			
Actuarial Accrued Liability	\$54,551,907	\$46,026,538	18.5%
Actuarial Value of Assets	42,870,436	40,801,518	5.1%
Unfunded Actuarial Accrued Liability (UAAL)	\$11,681,471	\$5,225,020	123.6%
Funded Ratio	78.59%	88.65%	

SCHEDULE OF ACTIVE MEMBERSHIP VALUATION DATA BY PLAN

Teachers' Retirement				
Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	1,276	\$ 116,356,416	\$ 91,188	2.36 %
2015	986	91,396,562	92,694	1.65
2016	724	68,494,031	94,605	2.06
2017	537	51,836,368	96,530	2.03
2018	418	41,497,070	99,275	2.84
2019	334	33,972,615	101,714	2.46
2020	261	27,675,932	106,038	4.25
2021	199	21,792,460	109,510	3.27
2022	150	17,154,423	114,363	4.43
2023	112	13,928,467	124,361	8.74

Teachers' Pension				
Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	103,194	\$ 6,193,896,978	\$ 60,022	1.76 %
2015	104,540	6,379,309,714	61,023	1.67
2016	104,823	6,542,543,808	62,415	2.28
2017	105,765	6,729,001,984	63,622	1.93
2018	106,428	6,899,599,531	64,829	1.90
2019	107,448	7,119,090,819	66,256	2.20
2020	109,336	7,464,789,165	68,274	3.05
2021	109,759	7,667,053,899	69,854	2.31
2022	110,830	7,940,620,230	71,647	2.57
2023	111,792	8,454,683,082	75,629	5.56

Employees' Retirement (State and Municipal)				
Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	8,741	\$ 423,960,682	\$ 48,503	4.40 %
2015	8,566	429,223,262	50,108	3.31
2016	7,923	395,490,050	49,917	-0.38
2017	7,632	389,389,294	51,021	2.21
2018	7,725	397,640,605	51,475	0.89
2019	8,119	419,453,514	51,663	0.37
2020	8,032	434,681,795	54,119	4.75
2021	7,968	436,295,102	54,756	1.18
2022	7,777	450,844,451	57,972	5.87
2023	7,762	518,552,837	66,807	15.24

SCHEDULE OF ACTIVE MEMBERSHIP VALUATION DATA BY PLAN
(continued)

Employees' Pension
(State and Municipal)

Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	76,084	\$ 3,791,019,971	\$ 49,827	4.39 %
2015	75,228	3,871,524,469	51,464	3.29
2016	74,702	3,849,843,225	51,536	0.14
2017	74,455	3,929,663,604	52,779	2.41
2018	73,483	3,903,606,885	53,123	0.65
2019	73,098	3,990,487,247	54,591	2.77
2020	73,624	4,203,514,950	57,094	4.59
2021	71,886	4,245,570,424	59,060	3.44
2022	70,919	4,393,913,408	61,957	4.91
2023	72,293	4,947,219,955	68,433	10.45

Judges' Retirement

Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	301	\$ 42,313,395	\$ 140,576	1.21 %
2015	307	44,612,624	145,318	3.37
2016	298	44,711,221	150,038	3.25
2017	312	46,875,642	150,242	0.14
2018	316	47,498,152	150,311	0.05
2019	315	48,934,800	155,349	3.35
2020	324	51,882,186	160,130	3.08
2021	315	52,073,208	165,312	3.24
2022	317	53,934,013	170,139	2.92
2023	326	58,695,840	180,049	5.82

State Police Retirement

Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	1,351	\$ 85,660,006	\$ 63,405	4.82 %
2015	1,394	91,049,875	65,316	3.01
2016	1,402	93,490,648	66,684	2.09
2017	1,371	100,384,047	73,220	9.80
2018	1,347	100,324,842	74,480	1.72
2019	1,364	106,977,874	78,430	5.30
2020	1,391	116,274,059	83,590	6.58
2021	1,353	119,048,457	87,989	5.26
2022	1,356	124,367,251	91,716	4.24
2023	1,333	139,457,997	104,620	14.07

SCHEDULE OF ACTIVE MEMBERSHIP VALUATION DATA BY PLAN
(continued)

Law Enforcement Officers' Pension
(STATE AND MUNICIPAL)

Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	2,484	\$ 145,672,538	\$ 58,644	2.58 %
2015	2,488	151,955,067	61,075	4.15
2016	2,529	156,396,298	61,841	1.25
2017	2,574	166,560,857	64,709	4.64
2018	2,617	170,555,081	65,172	0.72
2019	2,683	180,963,077	67,448	3.49
2020	2,748	194,666,790	70,839	5.03
2021	2,697	199,460,447	73,956	4.40
2022	2,736	213,002,711	77,852	5.27
2023	2,874	241,937,328	84,181	8.13

Correctional Officers' Retirement System
(MUNICIPAL)

Valuation Date As of June 30,	Number	Annual Payroll	Annual Average Pay	% Increase Avg. Pay
2014	91	\$ 4,752,059	\$ 52,220	1.16 %
2015	91	4,890,091	53,737	2.90
2016	93	4,954,236	53,271	-0.87
2017	96	5,261,521	54,808	2.88
2018	97	5,497,631	56,677	3.41
2019	97	5,583,279	57,560	1.56
2020	135	7,937,330	58,795	2.15
2021	134	7,952,640	59,348	0.94
2022	125	7,978,745	63,830	7.55
2023	155	10,113,451	65,248	2.22